

202-002

DGUV Information 202-002





Manufacturing and operation of equipment designed for research purposes

CE conformity and workplace safety

Imprint

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DGUV Expert committee educational facilities, subcommittee higher education and research institutions

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1 Introduction

Research facilities, especially large research centres, construct and operate buildings and equipment to be used for research purposes.

In the numerous laboratories, pilot facilities and installations in fields where the line between distinct areas of research and technology is blurred, the protective measures that have to be taken sometimes differ from the usual measures. This is because the research buildings/equipment use new approaches that do not always allow the customary solutions to be implemented. Indeed, some cases call for the "state of the art" to be redefined. The existing legislation governing equipment and product safety and workplace safety does not completely cater for the special requirements prevalent in research activities. In particular, the 9th Ordinance concerning the "Produktsicherheitsgesetz" (Product Safety Act, abbreviated to "ProdSG" in German), the ordinance with which the Machinery Directive is transposed into German law, needs to provide more specific detail on this aspect.

This document aims to provide guidance for managerial staff on how to meet the legal requirements whilst also taking into account the conditions specific to research and development settings.

2 Definitions

Manufacturer/distributor

As defined by law, the managing directors or board members are the manufacturer/distributor of equipment designed for research purposes. Duties arising from this responsibility can be transferred in writing to reliable and competent persons.

The legal requirements are set out in Product Safety Act (abbreviated to "ProdSG" in German) and the ordinances relating to it.

The ProdSG stipulates safety requirements for products and equipment, which manufacturers/distributors of machinery, electrical equipment, pressure equipment and other equipment are obliged to observe. In accordance with the EU Machinery Directive, manufacturers and importers of machinery and equipment (including safety components) are responsible for conformity. A declaration of conformity (Annex 1) and a CE mark on the product or, in the case of partly completed machinery, a declaration of incorporation (Annex 2) serve as confirmation by the manufacturer that its machinery/equipment meets the requirements of the applicable EU directives. In certain cases,

conformity has to be assessed by external bodies but usually the manufacturers issue the declarations themselves.

Operator

The managing directors or board members are deemed to be the operators of equipment designed for research purposes. Consequently, they are responsible by law for occupational health and safety. Duties arising from this responsibility can be transferred in writing to reliable persons who are competent in the specific field concerned.

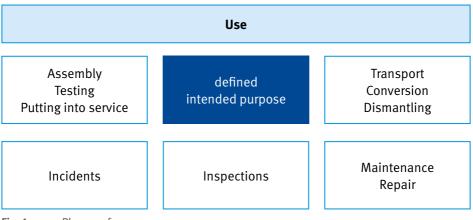
The legal requirements are set out in the "Arbeitsschutzgesetz" (Act on Occupational Safety and Health) and the "Betriebssicherheitsverordnung" (Ordinance on Industrial Safety and Health, abbreviated to "BetrSichV" in German).

The BetrSichV stipulates requirements regarding the safe operation and periodic inspection of work equipment and devices requiring special monitoring.

Use

With regard to mechanical devices, the term "use" covers all of the activities shown in the diagram below, arising in connection with the use of the mechanical device. Its clearly defined intended use is specified in the operating instructions.

The safe state of the mechanical device is required to be maintained during use. Damage can be identified in good time, enabling action to be decided on and carried out, by means of inspections. The risks involved in using the device are determined and assessed with the help of a user risk assessment, taking into account the specific operating methods, and the necessary protective measures are then identified.





Manufacturer risk assessment

This assessment has to be carried out by the manufacturer of the equipment. It comprises a risk analysis, risk evaluation, the resulting measures to reduce risk and identification of the residual risks (cf. DIN EN ISO 12100). The residual risks are documented in the operating instructions. The manufacturer risk assessment only covers the risks posed by a piece of equipment. Any additional hazards due to interaction between the equipment and other factors during operation must be recorded in the operator's risk assessment.

User/operator risk assessment

The operator of the equipment is responsible for this assessment. It covers all hazards arising during use, the residual risks described in the instructions and any hazards arising from the work environment. The operator must also keep a record of the findings of the assessment, the measures the operator has identified as necessary and the results of activities to monitor compliance with the measures.

Notified bodies

A "notified body" is a public or private technical body, which the relevant authorities at federal-state level (Germany is divided into 16 federal states) have accredited and declared to the "Bundesministerium für Arbeit und Soziales" (Federal Ministry of Labour and Social Affairs). Notified bodies' role in the conformity assessment is either to approve and monitor the manufacturer's quality assurance system or to perform product testing.

Authorised inspection bodies

As opposed to notified bodies, authorised inspection bodies are accredited to conduct periodic inspections of equipment requiring special monitoring (including the inspections performed prior to the equipment being put into service for the first time or recommissioning), in accordance with Section 15 of the Product Safety Act (abbreviated to "ProdSG" in German). This includes, for example, inspection of pressure equipment, which, due to the pressure-volume product, is no longer allowed to be inspected in house. The state (in the shape of the health and safety agencies and the inspection service) withdrew from the field of inspection of equipment requiring special monitoring in 2008, thus liberalising this inspection business. As a result, other bodies and engineering firms are now also accredited as testing bodies. Where a device has to be inspected by a notified body, responsibility for correct inspection lies with the accredited organisation commissioned to perform the inspection work, i.e. the notified body.

Qualified persons

The Ordinance on Industrial Safety and Health ("BetrSichV") replaces the former "expert" ("Sachverständiger"/ "Sachkundiger") with the concept of a "qualified person". A qualified person is someone whose training, experience and recent professional activity give them the expertise necessary to inspect work equipment. The requirements for qualified persons are specified in detail in the "Technische Regeln für Betriebssicherheit" (Technical Rules for Industrial Safety). They cover general requirements for qualified persons plus additional qualifications required in work environments where there are explosion/pressure hazards.

3 Organisation

The Machinery Ordinance does not specify which particular organisational measures should be taken to ensure that only machinery that meets the legal requirements is placed on the market. The employer is responsible for the conformity procedure. The employer or a person authorised by him/her signs the decalartion of conformity. The declaration also specifies the person responsible for the technical documentation.

A pragmatic approach is to appoint one person (CE coordinator or CE officer) to be in charge of ensuring consistent compliance with the requirements of the Product Safety Act ("ProdSG"). The role of CE coordinator or CE officer necessitates special knowledge and has to be embedded in the enterprise's organisational structure. It is thus a responsible position and that responsibility can only be fulfilled by someone with the necessary expertise. The various areas of responsibility in the manufacturing process should be documented. A signature card of the kind depicted in Annex 4 can be used for this purpose.

The tasks described in this section are not part of the duties to be performed by the safety specialist defined in the Occupational Safety Act (abbreviated to "ASiG" in German). If the safety specialist does perform one of the above-mentioned functions, it should by clearly defined in a job profile and should be seen as distinct from his or her tasks as a safety specialist.

4 Legally compliant procurement and manufacturing

The preconditions for legal compliance are defined in the ProdSG and include a declaration of conformity/incorporation. Equipment specifically designed and built for research purposes and intended for temporary use in laboratories only is exempt from the Machinery Ordinance.

N. B.: Equipment designed for research purposes is often subject to a lengthy, ongoing development process. Safe research activity in line with the health and safety and accident-prevention regulations must be guaranteed during that process but a declaration of conformity as required by the ProdSG is not necessary.

If equipment designed for research purposes, or parts thereof, has/have to be relocated as part of a joint experimental development project and ownership changes as a result, a declaration of conformity/incorporation is required. The principles laid out in Section 6 and Annex 8 must be applied when procuring or manufacturing equipment designed for research purposes.

5 Procurement of scientific equipment from non-EEA states

If equipment is purchased from outside the European Economic Area (EEA), the purchase contract should stipulate that the manufacturer must meet the EEA requirements and conduct the conformity procedure.

If this is not possible, the research institute, being the entity that places the equipment on the EEA market (i.e. the distributor), is responsible. It must provide evidence of conformity and produce the declaration of conformity (in other words, conduct the "conformity procedure").

In the case of equipment designed for research purposes that does not meet European Community directives and for which the conformity procedure cannot be conducted, the operator must observe the German health and safety and accident-prevention regulations and guidelines. The equipment must be inspected by a qualified person appointed by the operator or by an independent testing body before being put into service. Equipment specifically designed and built for research purposes only and intended for temporary use (see Section 6) in laboratories is exempt from the Machinery Ordinance.

6 In-house manufacturing of equipment designed for research purposes

The procedure below must be followed for equipment manufactured in house and designed for research purposes only.

- **6.1** Classifiy the equipment:
 - Which ProdSG ordinance applies?
 - Is CE marking necessary? If yes: follow steps 6.2 - 6.7 If no: follow steps 6.2 - 6.6
- 6.1.1 The Machinery Ordinance (9th Ordinance concerning the ProdSG) does not apply to machinery specifically designed and built for research purposes and intended for temporary use in laboratories.
- 6.2 Conduct the risk assessment (in accordance with DIN EN ISO 12100, for example)
- 6.3 Identify the standards to be applied and apply them (selection of materials, dimensioning, safety components, etc.)
- 6.4 Compile technical documentation, which then remains with the manufacturer

- 6.5 If appropriate, bring in a notified body (see glossary and Annex IV of the Machinery Directive)
- **6.6** Draw up operating instructions (or assembly instructions in the case of partly completed machinery) and give them to the operator. The operating instructions must be written in languages acceptable to the operator and understandable for the users. The languages required must be specified in a contract.
- **6.7** Produce declaration of conformity/incorporation and get it signed (employer) and affix the CE mark if required (Annexes 1 and 2).

When obtaining the signature, it is useful to conduct a formal check as well as the technical inspection (Annex 5).

The person responsible for the in-house manufacturing must ensure that this procedure is adhered to. Responsibilities for the technical implementation of each design and manufacturing phase should be documented in writing. The conformity procedure described must

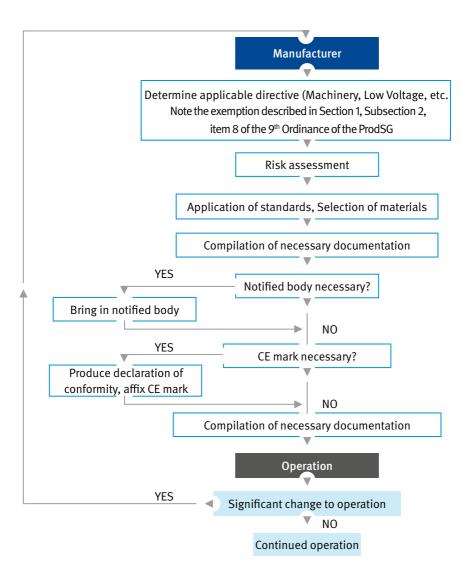


Fig. 2 Flow chart for manufacturing equipment designed for research purposes

also be adhered to in the case of collaboration agreements.

The documents specified in 6.2 - 6.6 must always be produced.

Where experiments use very different components/subassemblies, the following distinctions must be made:

Testing devices (e.g. motorised specimen holders), are produced as prototypes or in small quantities. Such facilities could be support devices, assemblies or modified series-produced parts that are used in a pre-experimental set-up. The question of whether certification is required has to be decided on a case-by-case basis. One of the criteria, for instance, is whether there is a risk of force occurring (see DIN EN 12453: maximum force of 150 N on a test area 80 mm in diameter) or whether there are any electrical hazards present (maximum touch voltage 50 V alternating voltage).

Add-on parts are series-produced parts (pumps, drives, power packs, etc.) purchased from an industrial manufacturer plus add-on parts that are clearly definable as machinery. They always require CE certification. Add-on parts also include laboratory and workshop equipment, such as machine tools, appliances and measuring instruments.

Please take note of the following with regard to "equipment specifically designed and built for research purposes and intended for temporary use" (see the 9th Ordinance concerning the ProdSG).

Temporary use in the laboratory means "not permanent". The main factor to be considered here is the overall duration of the experiment. Generally speaking, "temporary" is taken to mean a period of no more than three years.

The term **"laboratories** in research facilities" is taken to mean not only laboratories in the narrow sense (cf. the "Working Safely in Laboratories" DGUV Information 213-850), but also other areas (buildings or sites) in which experiments are carried out. Such areas might be, for example, large-scale laboratories (Fig. 3), buildings for experiments and particle accelerators (Fig. 4 and 5) or sites used for fieldwork and outdoor experiments (Fig. 6).



Fig. 3 Large-scale experimental hall



Fig. 4 Building for S3 experiments



Fig. 5 Particle accelerator



Fig. 6 Polar research station

7 Other legislation and ordinances

EMC Act (EMC Directive 2014/30/EU)

Though declarations of conformity and CE marks are not required for fixed installations due to their special nature, the installations do have to meet the protection requirements. This is normally the case if the individual components are CE-certified and have been assembled in accordance with good electrical engineering practice. If the individual components are intended to be incorporated into a fixed installation and are not commercially available, they do not have to be CE-certified. However, there must be instructions and precautions in place to ensure that the equipment can be operated in accordance with the EMC law when the component has been incorporated. For further details, see the EMC guide produced by Germany's Federal Network Agency.

Low Voltage Ordinance (1st Ordinance concerning theProdSG) (implementing Directive 2014/ 35/EU)

The Low Voltage Ordinance applies to electrical equipment used with a rated voltage:

- between 50 and 1,000 V in the case of an alternating current, and
- between 75 and 1,500 V for a direct current.

The above-mentioned voltage ranges refer to the rated input and output voltage of the equipment. The voltages inside may be higher than the rated voltage.

Pressure Equipment Ordinance (14th Ordinance concerning the ProdSG) (implementing Directive 2014/68/EU)

The Pressure Equipment Ordinance applies unconditionally to equipment designed for research purposes.

Further legislation and ordinances that can be applied:

- Medical Devices Act (abbreviated to "MPG" in German) (implementing Directive 93/42/EEC and others)
- Simple Pressure Vessels Ordinance (6th Ordinance concerning the ProdSG) (implementing Directive 2014/29/EU)
- Explosion Protection Ordinance (11th Ordinance concerning the ProdSG) (implementing Directive 2014/34/EU)

8 Operation of equipment designed for research purposes

The Ordinance on Industrial Safety and Health (abbreviated to "BetrSichV" in German) stipulates requirements regarding the safe operation and periodic inspection of work equipment and devices requiring special monitoring.

Irrespective of the conformity procedure, the operator must perform the following tasks in order to ensure safe operation of the machinery and equipment (see Annex 6):

- produce a risk assessment, including the documentation,
- produce any necessary instructions (in different languages if needed) and
- brief or instruct the workers.

In addition, the operator has to specify periodic inspection intervals and conduct the inspections at the specified times.

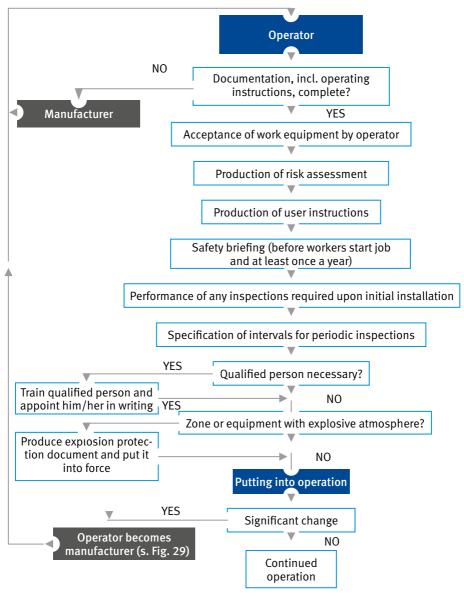


Fig. 7 Flow chart for operation of equipment designed for research purposes

Examination/	Who's	What's covered	Who does it?	When?
inspection	responsible			
Conformity assessment	Manu- facturer	Products and equip- ment requiring spe- cial monitoring as defined in the ProdSG; the rele- vant ones are, for example: • machinery • pressure equip- ment and • electrical equipment	Manufacturer or notified body*	Before declara- tion of conformi- ty is issued
Certification assessment	Manu- facturer	Particularly danger- ous devices (see 6.5)	Notified body	Before declara- tion of conformi- ty is issued
Inspection prior to putting into service	Operator	Equipment requiring special monitoring as defined in § 1(1) und § 2 (13) of the BetrSichV**	Qualified per- son or autho- rised inspection body*	Prior to equip- ment being put into service
Periodic inspection	Operator	Equipment requir- ing special monitor- ing and other work equipment depend- ing on the hazard potential	Qualified per- son or autho- rised inspection body*	At intervals to be specified (maximum inter- vals are stipu- lated in some cases)
Inspection fol- lowing the equipment being decom- missioned or following a significant change	Operator	Equipment requir- ing special monitor- ing depending on the hazard potential	Qualified per- son or autho- rised inspection body*	Prior to resump- tion of service

Equipment examinations/inspections in accordance with the ProdSG and BetrSichV

* Where certain limit values are exceeded

** E.g. steam boilers, pressure equipment, pressure lines, lifts, storage facilities and tanks for combustible liquids, lift systems and equipment in areas where there is a risk of explosion

9 Image credits and additional information

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10 Annexes

- Annex 1: Sample EC Declaration of Conformity
- Annex 2: Sample EC Declaration of Incorporation
- Annex 3: Sample assembly instructions for partly completed machinery
- Annex 4: Sample signature card for EC Declarations of Conformity
- Annex 5: Checklist for formal assessment of the EC conformity procedure
- Annex 6: Operator's checklist
- Annex 7: Sample signature card for the operator
- Annex 8: Information on procuring equipment designed for research purposes

Sample EC Declaration of Conformity in accordance with the EC Machinery Directive 2006/42/EC

Manufacturer/authorised representative with adress

We hereby declare that the following work equipment:

Denomination/make:

Туре:	Serial no.:	year of manufacture:			
conforms to the following directives: EC Machinery Directive 2006/42/EC					
Pressure Equipr	nent Directive 2014/68/EC.				

The protection objectives of the Electromagnetic Compatibility Directive, 2014/30/EU were adhered to for this one-off, fixed installation by using components that conform to the directives and by assembling them in accordance with DIN EN ISO 60204-1: 2007-06. The protection objectives of the Low Voltage Directive, 2014/35/EU, were adhered to in accordance with Annex I, No. 1.5.1 of the Machinery Directive, 2006/42/EC.

The following standards were applied:				
DIN EN ISO 12100: 2011-03 Safety of machinery				
DIN EN 60204 -1: 2007-06	Electrical equipment of machines			
DIN EN ISO 13849-1: 2016-06	Safety of machinery – Safety-related parts of con-			
	trol systems			

The person appointed to manage the technical file is (name and address):

Signatory's details:

Name:

Funktion: Employer/authorised person

Date, signature

Sample EC Declaration of Incorporation in accordance with Annex II, 1B of the EC Machinery Directive 2006/42/EC

Manufacturer/authorised representative with adress

Description of the machinery:				
Denomination/make:				
Туре:	Serial no.:	year of manufacture:		

We hereby declare that the following essential requirements of Machinery Directive 2006/42/EC have been met: 1.3.7.; 1.5.1.; 1.5.10.; 1.5.16.; 1.5.2.; 1.6.3.; 6.4.3.

Furthermore, we declare that the relevant technical documentation specified in Annex VII, Part B, has been compiled and that the partly completed machinery complies with the provisions of the following EC directive 2014/30/EU Electromagnetic compatibility.

The manufacturer/authorised representative undertakes to transmit, in response to a reasoned request by the national authorities, the relevant documentation concerning the partly completed machinery. Said transmission shall be by post or in the form of an e-mailed PDF file. This undertaking shall be without prejudice to the manufacturer's intellectual property rights.

Important notice: The partly completed machinery must not be put into service until the final machinery into which it is to be incorporated has been declared in conformity with the provisions of this directive, where appropriate.

The person appointed to manage the technical file is (name and address):

Signatory's details:

Name: Funktion: Employer/authorised person Date, signature

Sample assembly instructions for partly completed machinery in accordance with Annex VI of the EC Machinery Directive 2006/42/EC

Manufacturer/authorised representative with adress

Description of the machinery:

Denomination/make:

Туре:	Serial no.:	year of manufacture:
		o correct incorporation in the final 5 not to compromise safety and health:
Condition 1:		
Condition 2:		
Condition 3:		
-		
Etc.		
Signatory's details:		
Name:		
Funktion:	Employer/authorised perso	n
Date, signature		

Sample signature card for EC Declarations of Conformity

Please sign the appropriate box to confirm that you are responsible for and have fully completed the task concerned for

year of manufacture.

Serial no ·

Denomination/make:

Type

lype:	Serial no.:		year o	of manuf	acture:	
Task		Required? (Yes/No)	Name	Posi- tion	Date	Signature
Selection of direct	ives to be applied					
Risk evaluation (ris	k assessment/safety st	rategy), sele	ction of a	nd confor	mity with	standards
For the electrical e	ngineering					
For the hydraulics						
For the pneumatic	5					
For the controls						
For the mechanica	l design					
For the mechanica	l production					
Production of documentation						
Inclusion of notifie (Annex IV of the Ma Pressure Equipme	achinery D,					
of the procedure b responsible in the	jective assessment y the coordinator organisational unit project responsibility)					
the procedure by the coordinator in the	mal assessment of ne line manager of the organisational unit f line management					

Checklist for formal assessment of the EC conformity procedure

Yes No N/A

Applicable directives

Machinery Directive

Low Voltage Directive

Electromagnetic Compatibility Directive

Pressure Equipment Directive

Technical work equipment, experiments, machinery, safety components, etc.

- Ready for use
- Still being developed
- Is used in research centre
- Is used outside research centre
- Might be provided to third parties
- Might be sold to third parties

Risk assessment

- Risk analysis has been produced
- Risk has been evaluated
- Protective measures have been described and implemented

Yes No N/A

Documentation

- Assembly
- Installation
- Operation and Maintenance
- Breakdown
- Maintenance and servicing
- Decommissioning
- Disposal
- Drawings
- Circuit diagrams
- Standards
- Required inspections for installation and operation

The CE procedure has been conducted in accordance with the directive(s); a CE mark will be affixed

Comments:

Place and date of Signature

Name, CE coordinator, signature

Operator's checklist

Operation:

Yes No N/A

- Risk assessment has been produced. It assesses the residual risks remaining from the risk assessment and the risks during operation and deals with the necessary protective measures
- Operating instructions
- User instructions
- Briefing (documented in writing, before workers start job, at least once a year)
- Type plate with required information attached
- Inspections required upon initial installation carried out: Electrics Pressure
 - Explosion protection
- Periodic inspection intervals specified in writing
- Necessary qualified person appointed in writing

Name:	Qualification:
Name:	Qualification:

• Explosion protection document has been produced and put into force by means of signature

Sample signature card for the operator

Please sign the appropriate box to confirm that you are responsible for and have fully completed the task concerned for

machine/equipment:

Туре:	ype: Serial no.:		year of manufacture:			:
Task		Required? (Yes/No)	Name	Posi- tion	Date	Signature
Acceptance of mach equipment by opera responsible		Yes				
Risk assessment in dance with the Betr (see "Hazard factor list and record of re	SichV s" check-	Yes				
Production of user instructions		Yes				
Briefing, which has umented in writing (before workers sta in the event of signi changes, at least or	rt the job, ficant	Yes				
Performance of insp required upon initia installation						
Specification of inte periodic inspection						
Appointment of nec qualified persons	essary					

Task	Required? (Yes/No)	Name	Posi- tion	Date	Signature
Production of explosion protection document					
Declaration of consent to in- stall machinery/equipment from laboratory/hall operator responsible					
Monitoring and objective as- sessment of the procedure by the coordinator responsible in the organisational unit (Documentation of project responsibility)					
Monitoring and formal assess- ment of the procedure by the line manager of the coordina- tor in the organisational unit (Documentation of line man- agement responsibility)					

Information on procuring equipment designed for research purposes

The aim is to procure equipment that has the technical and safety features identified during the selection process. Procurement can take the following forms: purchasing, hiring, borrowing, leasing or shared use. In all of these forms, the procurement entails the supplier transferring possession of products as described in the Product Safety Act.

Procurement processes of this nature are usually based on performance specifications and examinations of the quote(s) plus a supplier evaluation. When the contract is awarded, a written record must be made of the fact that the equipment to be supplied must meet the relevant health and safety requirements. In particular, relevant requirements for equipment designed for research purposes can be found in the:

- Product Safety Act ("ProdSG"),
- Ordinance on Industrial Safety and Health ("BetrSichV"), and
- DGUV (German Social Accident Insurance) rules and regulations.

By taking on the contract, the supplier agrees to provide equipment that meets the requirements mentioned. The subsequent handover to the procuring party is concluded by means of **formal** and **technical acceptance** of the equipment and provision of the necessary **documentation**.

Formal acceptance check, covering

- Adherence to contractual stipulations
- Completeness of equipment
- · Certificates verifying that any required testing has been performed
- Marking
- Marking, e.g. with the CE, VDE, GS or DGUV Test mark, shows that the equipment conforms to good engineering practice
- EC declarations of conformity

Technical acceptance check, covering

- All assured functions,
- All assured features
- All assured safety-related features

Documentation check, covering

- Assembly and operating instructions ----- Language must be understood by user
- Structural analysis and/or certificates
- Technical drawings and circuit diagrams
- Testing instructions and test criteria

Key European directives concerning conformity assessment and the German laws transposing them				
EU directives	Transposition into German law	Additional ordinances		
Low Voltage Directive 2014/35/EU		Ordinance on the placing on the market of electrical equipment within certain voltage limits (1 st Ordinance concerning the ProdSG)		
Directive on simple pressure vessels 2014/29/ EU	Product Safety Act	Ordinance on the placing on the market of simple pressure ves- sels (6 th Ordinance concerning the ProdSG)		
Machinery Directive 2006/42/EC	(ProdSG)	Machinery Ordinance (9 th Ordi- nance concerning the ProdSG)		
ATEX Directive 2014/34/EU (ATEX)		Explosion Protection Ordinance (11 th Ordinance concerning the ProdSG)		
Pressure Equipment Direc- tive 2014/34/EU		Pressure Equipment Ordinance (14 th Ordinance concerning the ProdSG)		
Directives on the health and safety of workers 89/391/EEC 95/63/EG 2001/45/EC	Act on Occupational Safety and Health (ArbSchG)	Ordinance on Industrial Safety and Health (BetrSichV)		
EMC Directive 2014/30/EU	Electromagnetic Compatibility Act			

Notes

Deutsche Gesetzliche Unfallversicherung e.V. (DGUV)

Glinkastraße 40 10117 Berlin Telefon: 030 13001-0 (Zentrale) Fax: 030 13001-6132 E-Mail: info@dguv.de Internet: www.dguv.de